

U.S. Department of Justice

Executive Office for Immigration Review

Office of the General Counsel

5107 Leesburg Pike, Suite 1903 Falls Church, Virginia 22041

October 31, 2018

MuckRock News DEPT MR 60721 411A Highland Ave Somerville, MA 02144-2516

Re:

FOIA 2018-49991

Dear Mr. Hoppock,

This letter is in response to your Freedom of Information Act (FOIA) request to the Executive Office for Immigration Review (EOIR) in which you seek copies of the internal EOIR Fraud and Abuse publication the *Lookout*.

Responsive documents are enclosed. As EOIR is involved in criminal investigations regarding fraud and abuse, portions of the enclosed documents have been redacted in accordance with 5 U. S.C. § 552(b)(7) to protect law enforcement sensitive information. There will be no charge for the enclosed documents.

For your information, Congress excluded three discrete categories of law enforcement and national security records from the requirements of the FOIA. See 5 U.S.C. § 552(c) (2006 & Supp. IV 2010). This response is limited to those records that are subject to the requirements of the FOIA. This is a standard notification that is given to all our requesters and should not be taken as an indication that excluded records do, or do not, exist. See http://www.justice.gov/oip/foiapost/2012foiapost9.html.

You may contact our FOIA Public Liaison at the telephone number 703-605-1297 for any further assistance and to discuss any aspect of your request. Additionally, you may contact the Office of Government Information Services (OGIS) at the National Archives and Records Administration to inquire about the FOIA mediation services they offer. The contact information for OGIS is as follows: Office of Government Information Services, National Archives and Records Administration, Room 2510, 8601 Adelphi Road, College Park, Maryland 20740-6001, e-mail at ogis@nara.gov; telephone at 202-741-5770; toll free at 1-877-684-6448; or facsimile at 202-741-5769.

If you are not satisfied with my response to this request, you may administratively appeal by writing to the Director, Office of Information Policy (OIP), United States Department of

Justice, Suite 11050, 1425 New York Avenue, NW, Washington, DC 20530-0001, or you may submit an appeal through OIP's FOIAonline portal by creating an account on the following web site: https://www.foiaonline.gov/foiaonline/action/public/home. Your appeal must be postmarked or electronically transmitted within 90 days of the date of my response to your request. If you submit your appeal by mail, both the letter and the envelope should be clearly marked "Freedom of Information Act Appeal."

mice.

loseph R. Schaaf

Chief Counsel for Administrative Law

The Lookout

June 2018

Fraud and Abuse Prevention Program, Volume 1, Number

Contact Info:

Attn: Brea Burgie
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Executive Office for Immigration
Review
5107 Leesburg Pike
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Public Phone: (877) 388-3840

Public E-mail:

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Fraud Program Intertiel Page

Brea Burgie

Fraud and Abuse Prevention Counsel

Paul Monsky

Associate General Counsel

Edward Grodin

Judicial Law Clerk

Investigator

Recka Garces

Legal Assistant

From the Executive Office for U.S. Attorneys

This article, "Defending Agency Immigration Fraud Adjudications," was originally published in the United States Attorneys Bulletin, July 2017, Civil Immigration Enforcement and the Office of Immigration Litigation - District Court Section.

[A]n unfortunate reality that makes immigration cases so different from all other American adjudications: Fraud, forgery and fabrication are so common \square and so difficult to prove \square that they are routinely tolerated.1

The federal government is responsible for ensuring that persons eligible for immigration benefits receive them in a timely manner while at the same time ensuring that aliens ineligible for such benefits do not obtain them through fraudulent means, in the absence of lawful entitlement. This article addresses two broad categories of immigration fraud: benefit application fraud and document fraud.2 To successfully defend such cases in federal court, it is essential to understand the nature of fraud schemes, which largely turn on misrepresentation related to underlying eligibility for an immigration benefit as well as the individual ☐s justification for committing such unlawful acts. As Judge Kozinski keenly observed, immigration fraud is so pervasive □ a □deplorable state of affairs □ □ because the benefit is disproportionately high relative to the low risk and repercussions of being caught.3 This article will serve as a roadmap for identifying immigration fraud and a guide for defending agency fraud adjudications and protecting the integrity of our immigration system...

1 Angov v. Lynch, 788 F.3d 893, 901 (9th Cir. 2015) (Kozinski, J.), cert. denied, 136 S. Ct. 896 (2016).

REFERRALS:

We rely on your referrals of suspicious activity. Please refer any matter in which you suspect document fraud, application fraud, criminal behavior by a party or representative, the unauthorized practice of law by a non-party, or any other matter implicating fraud and abuse in proceedings.

Federal Resources:

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Other Resources:

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2 Fraud is □[a] knowing misrepresentation or knowing concealment of a material fact made to induce another to act to his or her detriment. □ Fraud, BLACK□S LAW DICTIONARY (10th ed. 2014).

3 □The schizophrenic way we administer our immigration laws creates an environment where lying and forgery are difficult to disprove, richly rewarded if successful and rarely punished if unsuccessful. This toxic combination creates a moral hazard to which many . . . applicants fall prey. First, the reward: the opportunity to be lawfully admitted into the United States. Those born with U.S. citizenship cannot imagine what this is worth to the world □s poor and oppressed billions, most of whom would come here tomorrow if they could. Gaining a lawful foothold in America is an incalculable benefit. It sets an immigrant on the path to a peaceful life in a free society, economic prosperity, citizenship and the opportunity to bring family members in due course. A prize like this is worth a great deal of expense and risk. Telling an elaborate lie, and coming up with forged documents and mendacious witnesses to back it up, is nothing at all when the stakes are so high. □ Angov, 788 F.3d at 901

For the full text of the article, see page 87, "Defending Agency Immigration Fraud Adjudications," by Anthony D. Bianco, Michael A. Celone, and Sherease Pratt.

Iranian National Sentenced for Asylum Fraud

On June 6, 2018, in the United States District Court for the District of Arizona, Ali Vahdani Pour, a 28-year-old Iranian national, was sentenced to 137 days in prison after pleading guilty to false swearing in an immigration matter. Mr. Pour admitted having lied on his asylum application when he falsely denied having served in the Iranian military and falsely denied having received refugee status in another country. On the contrary, Mr. Pour admitted to having served in the Iranian military and to receiving refugee status in Italy prior to seeking asylum in the United States.

ICE's National Lead Development Center

As part of the implementation of the president's Executive Order No. 13768, ICE has formed their National Lead Development Center ("NLDC"), headquartered in Vermont, to focus on immigration fraud and refer those cases to appropriate Document and Benefit Fraud Task Forces throughout the United States. Many of the referrals made by the Fraud Program will be directed toward the NLDC as part of our

regulatory responsibility under 8 C.F.R. § 1003.0(e)(2) to coordinate with the Department of Homeland Security with respect to the identification of and response to fraud.

Fraud Progam Facilitates Plenary Session on Ajudicating Fraud before EOIR

The Fraud and Abuse Program facilitated a plenary session on adjudicating fraud at the EOIR Legal Training Program. The panel featured two distinguised speakers, along with Fraud and Abuse Prevention Counsel, Brea Burgie. First, Immigration Judge Rachel Ruane spoke about adjudicating fraudulent cases from an immigration judge's perspective and how she works with the Fraud Program. Second, Jim Ross, Chief of the Questioned Documents Unit at the ICE HSI Forensic Lab, provided an overview of how the Lab analyzes suspected fraudulent documents. Finally, Brea Burgie discussed how and when to report suspected fraud to the Fraud Program, as well as current trends in fraud reported to the Fraud Program. Slides from the presentation are attached to the email accompanying this edition of the Lookout.

Fraud Time Machine

A decade, and three Presidents ago, the challenge to the immigration system presented by fraudulent schemes was markedly different, or was it? For those new to the job, or whose memories have dimmed with time, peruse the compilation of the Executive Office for United States Attorneys in the November 2008 United States Attorneys Bulletin issue dedicated to exploring "Immigration Legal Initiatives."

Making a Referral

Please refer any suspicions of fraud, immigration scams, or unauthorized practitioners to the Fraud Program. You can do so by calling or emailing the Fraud Counsel, Brea Burgie, directly at

You may also refer members of the public to our public email box at EOIR.Fraud.Program@usdoj.gov or provide them with our new,

dedicated number: (877) 388-3840. This line is staffed by Fraud Program personnel, who are either bilingual in English/Spanish or have access to the Language Line interpreters.

Lookout List

Persons of Concern (known or suspected individuals engaging in fraud or unauthorized practice of law). Click on each individual's name for more information, and click on the "More" link for other names:



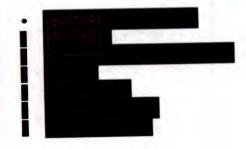
 Jodian Stephenson: Mr. Stephenson (along with his coconspirator Mr. Donovan Lawrence), of Connecticut, was charged on June 22, 2018, with various federal offenses related to an extensive marriage fraud scheme which included the submission of false documents, including tax returns, and fraudulent applications.

 Madeline Singas: Ms. Singas was arrested in Nassau County, New York, on June 7, 2018, and arraigned on charges of stealing thousands of dollars from migrants with a "bogus promise of assistance with citizenship, green cards, and employment."

Marash Mernacaj: Mr. Mernacaj was convicted in the Southern
District of New York for his preparation of numerous fraudulent
asylum applications, and also was charged with involvement in
preparing false medical waivers.

• More

The following individuals were notified to cease and desist after improperly seeking to e-Register as accredited representatives and are also identified as Persons of Concern:



Addresses of Concern (addresses where unauthorized practice of law is suspected):

If you see suspicious activity, particularly activity indicating unauthorized practice of law, please contact our office:



Current Scams

- <u>Fraudulent Immigration Court Removal Order demanding</u> payment
- Impersonating EOIR Employees- EOIR 1-800 Information Line Phone Scams
- 42B Receipt for EAD only

Other Immigration Fraud In the News

<u>Immigrants claim their attorneys defrauded them and they may be</u> deported

Pennsylvania disbars former ICE attorney who stole immigrants'

IDs

Owner of Queens Medical Employment Agency Indicted for Visa Fraud Conspiracy

Brooklyn Woman Sentenced for Mail Fraud Relating to Cw-1
Applications for Foreign Workers

<u>Airline Staffing Executive Sentenced to Prison for Years of Immigration Fraud</u>

Mexican National Arrested for Allegedly Creating and Selling Fraudulent Immigration Documents

Somali man who settled in Maine accused of using another man some to apply for papers

Man suspected of Bosnian war crimes will leave US

Two Las Vegas Residents Plead Guilty To Conspiracy To Commit Marriage Fraud

Polk County Woman Sentenced For Obtaining U.S. Citizenship By Fraud And False Statements

Mexican National Indicted for Immigration Document Fraud, Aggravated Identity Theft

Winter Haven resident sentenced to prison, has citizenship revoked for filing for asylum under false name

Ghanaian National Sentenced for False Statements and Unlawful Attempt to Procure Citizenship

Cedarhurst Woman Arrested for Allegedly Stealing Nearly \$40,000 from Immigrants

Guatemalan National Charged With Making False Statement on Passport Application

Two Connecticut Residents Charged with Operating Extensive

Immigration Marriage Fraud Scheme

Court of Appeals Upholds Conviction and Sentence of Rwandan Refugee Who Actively Participated in the Rwandan Genocide

Ex-Immigration Atty Wants New Trial Over False Billing Scam

The Lookout

February 2018

Fraud and Abuse Prevention Program, Volume 1, Number 5

Contact Info:

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Diane Kier

Associate General Counsel

Paul Monsky

Associate General Counsel

Edward Grodin

Judicial Law Clerk

Investigato

Phillip Rimmer

Attorney General Sessions Addresses Immigration Fraud

In a memorandum to the Executive Office for Immigration Review dated December 5, 2017, and in prepared remarks given on December 12, 2017, Attorney General Jefferson B. Sessions stated that immigration fraud should be documented, reported, and prosecuted.

For the full text of the memorandum and remarks see Memorandum for the Executive Office for Immigration Review and Remarks as Prepared for Delivery.

In Focus:

In an effort to assist adjudicators in identifying and responding to fraud, the Fraud Program is preparing a series of short overviews of the relevant law on various fraud-related topics. These resources are intended as a reference guide to help adjudicators. The first of this series is included below. As a reminder, adjudicators should also report suspected document fraud to the Fraud Program for enforcement actions against those who perpetrate document fraud, as appropriate.

Document Fraud in Immigration Proceedings: A Brief Overview of the Law

In the course of removal proceedings, Immigration Judges may encounter allegations or proven instances of document fraud.

Document fraud can affect immigration adjudications in a variety of ways, from the filing of fraudulent applications to the creation of a basis for removal. This article seeks to provide a brief overview of the law pertaining to document fraud. In particular, the Fraud and Abuse Prevention Program hopes that this article can serve as a quick

Paralegal

Recka Garces

Legal Assistan

REFERRALS:

We rely on your referrals of suspicious activity. Please refer any matter in which you suspect document fraud, application fraud, criminal behavior by a party or representative, the unauthorized practice of law by a non-party; or any other matter implicating fraud and abuse in proceedings.

Federal Resources:

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Other Resources:

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reference guide of sorts for Immigration Judges dealing with potential or verified document fraud in their cases...

To read more, click here: Full Article

Making a Referral

Please refer any suspicions of fraud, immigration scams, or unauthorized practitioners to the Fraud Program. You can do so by calling or emailing the Fraud Counsel, Brea Burgie, directly at

You may also refer members of the public to our public email box at EOIR.Fraud.Program@usdoj.gov or provide them with our new, dedicated number: (877) 388-3840. This line is staffed by Fraud Program personnel, who are either bilingual in English/Spanish or have access to the Language Line interpreters.

Lookout List

Persons of Concern (known or suspected individuals engaging in fraud or unauthorized practice of law). Click on each individual's name for more information, and click on the "More" link for other names:

- <u>Divya Khullar, Esq.</u>: Mr. Khullar, of Florida, is being sued by the Oregon Attorney General for unlawful trade practices based upon a scheme in which Mr. Khullar allegedly sent non-lawyer associates, including Mr. Emmanuel Rosario and Mr. Alex Pena, to Oregon to engage clients and provide legal advice and assistance for a fee.
- <u>Emmanuel "Manny" Rosario</u>: Mr. Rosario, of Florida, a coconspirator of Mr. Divya Khullar, is being sued by the Oregon Attorney General for engaging in unlawful trade practices.
- Alex Pena: Mr. Pena, of Florida, a co-conspirator of Mr. Divya Khullar, is being sued by the Oregon Attorney General for engaging in unlawful trade practices.
- Patrick Snyder: Mr. Snyder, of Oregon, a co-conspirator of Mr. Juvenal Vega, was sentenced to 75 months of imprisonment on November 16, 2017, for perpetrating a large-scale immigration fraud and engaging in money laundering violations. More than 90 immigrants were defrauded out of more than \$600,000 between 2009 and 2012.
- Juvenal Vega: Mr. Vega, of Oregon, a co-conspirator of Mr.
 Patrick Snyder, was sentenced to 41 months of imprisonment on

November 16, 2017, for perpetrating a large-scale immigration fraud and engaging in money laundering violations ☐ more than 90 immigrants were defrauded out of more than \$600,000 between 2009 and 2012.

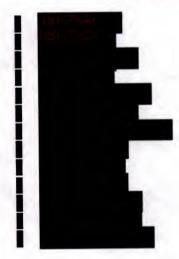
Michael Ruiz: Mr. Ruiz (along with his co-conspirator, Mr. James Mondell), of South Carolina, was sentenced to over 13 years' incarceration after pleading guilty on September 20, 2017, for crimes arising from his scheme of stealing from immigrants by pretending to be a federal agent.

Efrain Vargas: Mr. Vargas has been charged by the Nassau
County, New York, District Attorney with multiple felony
counts, including grand larceny, immigrant assistance services
fraud, and scheme to defraud, as well as misdemeanor counts
for posing as an attorney, arising from his alleged actions in
posing as an attorney and promising to help multiple victims
with their immigration issues while taking their money and
never performing any of the contracted work.

 <u>Jose William Vega</u>: Mr. Vega, who is no longer licensed to practice law in Texas, has been charged by the Harris County District Attorney in Houston, Texas with posing as an attorney and not performing contracted work.

More

The following individuals were notified to cease and desist after improperly seeking to e-Register as accredited representatives and are also identified as Persons of Concern:



Addresses of Concern (addresses where unauthorized practice of law is suspected):

If you see suspicious activity, particularly activity indicating unauthorized practice of law, please contact our office:



Current Scams

- Impersonating EOIR Employees- Scams by Letter
- Impersonating EOIR Employees- EOIR 1-800 Information Line Phone Scams
- Impersonating EOIR Employees- EOIR Fraud Investigator
- Impersonating Other Government Employees
- 42B Receipt for EAD only

Recent Prosecutions Involving EOIR

- U.S. v. Cameron
- State of Texas v. Jose William Vega

Other Immigration Fraud In the News

Seattle Chief Counsel charged with stealing immigrant IDs

<u>Aiding or exploiting - Bad legal advice from unlicensed practitioners</u>

Illegal or fraudulent entry into the U.S. and its effect on asylum

Long Island catering hall manager and owner indicted for visa fraud and forced labor in labor trafficking scheme

Woman sentenced and denaturalized for obtaining U.S. citizenship through lies

Elk Grove Man Sentenced to 20 Years in Prison for \$1M Adult Adoption Immigration Fraud Scheme

Woman Sentenced And Denaturalized For Obtaining U.S. Citizenship By Lying To Officials

United States Citizens And Illegal Aliens Charged In Marriage Fraud Ring



Immigration Attorney Pleads Guilty to Fraud Scheme and Identity
Theft in Relation to Visa Applications

The Lookout

April 2018

Contact Info:

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Executive Office for Immigration
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Falls Church, VA 22041

Public Phone: (877) 388-3840

Public E-mail:

Fraud Program Internet Page

Brea Burgie

Fraud and Abuse Prevention Counsel

Paul Monsky

Associate General Counsel

Edward Grodin

Judicial Law Clerk

Investigator

Recka Garces

Legal As i tant

Fraud and Abuse Prevention Program, Volume 1, Number 6

Recent Fraud Prosecutions:

People v. Alice Madera

the Kern County District Attorney's office entered into a plea bargain with Ms. Madera to charges stemming from her unauthorized practice before the Los Angeles and San Francisco Immigration Courts. Ms. Madera received a suspended one-year sentence and 5 years probation, and with the additional terms that she stay away from all courts, ICE facilities, and all prisons/jails, be referred to mental health with counseling as required, prohibited from referring or holding herself out as an attorney or as a government agent, and 250 hours community service. Any violation of the terms, which are designed to prevent her from continuing to engage in the unauthorized practice of immigration law, will constitute a probation violation.

U.S. v. Dumitru

Andreea Dumitru, an immigration attorney based in Queens, New York, has been charged by the U.S. Attorney for the Southern District of New York with asylum fraud and making false statements. Specifically, between 2012 and 2017, Ms. Dumitru is alleged to have submitted over 180 fraudulent asylum applications in which she knowingly made false statements and representations about, among other things, the applicants criminal histories, personal narratives of alleged persecution, and/or locations.

Special Recognition

The Fraud Program would like to recognize the following EOIR offices for their stellar work reporting suspected fraud in February and March:

REFERRALS:

We rely on your referrals of suspicious activity. Please refer any matter in which you suspect document fraud, application fraud, criminal behavior by a party or representative, the unauthorized practice of law by a non-party, or any other matter implicating fraud and abuse in proceedings.

Federal Resources:

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Other Resources:

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- Atlanta Immigration Court
- Cleveland Immigration Court
- Dallas Immigration Court
- Denver Immigration Court
- Los Angeles Immigration Court
- Office of Legal Access Programs

Fraud Program Visits Continue to Immigration Courts

In accordance with our regulatory mandate, the Fraud Program conducts training with Immigration Judges and other EOIR employees on an ongoing basis and also coordinates with and provides assistance to federal and state law enforcement officials and disciplinary authorities to ensure that cases of fraud and abuse are appropriately investigated and prosecuted. As part of the Fraud Program's ongoing efforts, in coordination with supervising Assistant Chief Immigration Judges and Court Administrators, and with the assistance of Public Information Officers from EOIR's Communications and Legislative Affairs Division, this winter and early spring representatives of the Fraud Program have visited the Immigration Courts in Cleveland, Dallas, Portland, Orlando, and Varick Street in New York City to conduct training and to meet with local stakeholders.

The Fraud Program has now conducted training at over half of the Immigration Courts. Upcoming trainings have been scheduled for Kansas City, Omaha, Salt Lake City, and Memphis, and the remaining trainings are expected to be completed before the end of this fiscal year.

Making a Referral

Please refer any suspicions of fraud, immigration scams, or unauthorized practitioners to the Fraud Program. You can do so by calling or emailing the Fraud Counsel, Brea Burgie, directly at

You may also refer members of the public to our public email box at EOIR.Fraud.Program@usdoj.gov or provide them with our new, dedicated number: (877) 388-3840. This line is staffed by Fraud

Program personnel, who are either bilingual in English/Spanish or have access to the Language Line interpreters.

Lookout List

Persons of Concern (known or suspected individuals engaging in fraud or unauthorized practice of law). Click on each individual's name for more information, and click on the "More" link for other names:

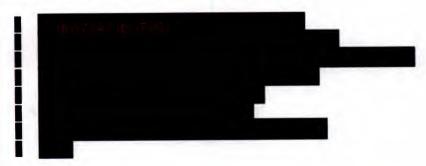
- Andreea Dumitru: Ms. Dumitru has been charged in the Southern District of New York with knowingly making false representations and statements in over 180 asylum applications filed on behalf of her clients.
- Marvin Smith: Mr. Smith, of Florida, has been charged with filing false labor certifications and petitions for over 300 beneficiaries.
- Alejandro Gurany: Mr. Gurany, of Texas, was sentenced to prison based upon a scheme in which he collected thousands of dollars from immigrants across the U.S. after telling them he worked for a government immigration office and could provide the immigrants with legal status for a fee.
- Angel Buitron: Mr. Buitron, of New York entered into a settlement agreement with the New York Department of Consumer Affairs, for violations of the City□s Consumer Protection Law and the laws regulating immigration assistance services providers, including engaging in deceptive and illegal trade practices to profit from immigrant consumers. The settlement agreement requires Buitron to pay \$150,000 in fines and secures \$34,050 in restitution for the consumers identified in this case.
- More

The following individuals were notified to cease and desist after improperly seeking to e-Register as accredited representatives and are also identified as Persons of Concern:



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Current Scams

- <u>Fraudulent Immigration Court Removal Order demanding payment</u>
- Impersonating EOIR Employees- EOIR 1-800 Information Line Phone Scams
- 42B Receipt for EAD only

Other Immigration Fraud In the News

Immigration attorney charged for pursuing 180 bogus asylum applications

Government contractor who took bribes to remove immigrants' ankle monitors gets prison

Three men convicted of mail fraud, fraud in foreign labor contracting, and visa fraud

Orlando Man files Fraudulent Immigration Petitions Resulting in over 300 improper Temporary Workers

Florida developer and Real Estate Attorney scam foreign investors

Texas man goes to prison for scamming immigrants

New Jersey legal advocates warn about notario fraud

Basketball academy founder pleads guilty to conspiracy to commit visa fraud



The Lookout

November 2017

Fraud and Abuse Prevention Program, Volume 1, Number 4

Contact Info:

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Fraud Program <u>Intrantl</u> Page

Brea Burgie

Fraud and Abuse Prevention Counsel

Diane Kier

Associate General Counsel

Paul Monsky

Associate General Counsel

Edward Grodin

Judicial Law Clerk

Investigat

Attorney General Focuses on Asylum Fraud in Speech at EOIR Headquarters

Attorney General Jeffrey B. Sessions spoke to employees at EOIR Headquarters on October 12, 2017, and targeted the crisis caused by fraud and abuse of the immigration process. The Attorney General identified the gaming of the system being perpetrated by unethical attorneys and the filing of baseless claims, and he called for the enforcement of penalties for the filing of baseless or fraudulent asylum applications. For the full text of the Attorney General's remarks, see Attorney General Jeff Sessions Delivers Remarks to the Executive Office for Immigration Review.

EOIR Acting Director Remarks on Fraud in the Immigration System in Statement to Congress

On November 1, 2017, Acting Director James McHenry presented at a hearing before the U.S. House of Representatives, Judiciary Committee, Subcommittee on Immigration and Border Security, entitled, "An Overview of the Executive Office for Immigration Review." In his statement, the Acting Director expressly identified embellishment, exageration, misrepresentation, and fraud as significant problems in the immigration system which erode respect for the immigration laws, risk public safety and national security, and create unnecessary burdens for American taxpayers. For the Director's full statement, see <a href="EOIR Director James McHenry's Remarks to the Subcommittee on Immigration and Border Security, Committee of the Judiciary, United States House of Representatives"

EOIR General Counsel Provides Legal Opinion that Reporting Fraud

Phillip Rimmer

Paralegal

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Federal Resources:

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Other Resources:

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Does Not Violate Confidentiality Laws or Create an Appearance of Impropriety or Bias

The General Counsel for EOIR has provided a legal opinion addressing concerns that reporting suspected fraud and abuse of the immigration process to EOIR's Fraud Program which have arisen in the course of an individual's job duties would be improper. The General Counsel determined that an Immigration Judge or other court staff do not violate confidentiality laws if they report suspected fraud internally. Specifically, the General Counsel analyzed the propriety of referrals to the Fraud Program under the Privacy Act, asylum confidentiality regulations, and VAWA provisions, and found that the disclosure of information to Fraud Program personnel was permitted. In addition, the General Counsel opined that reporting suspected fraud from a case before an Immigration Judge to the Fraud Program does not create an appearance of impropriety or bias for the adjudicator. For the full text of the General Counsel's legal opinion, see The EOIR General Counsel's May 17, 2017, Memorandum on Reporting Fraud and Abuse

In Focus:

The HSI Forensic Lab: Open for Business

EOIR s Fraud and Abuse Prevention Program recently visited the newly renovated Homeland Security Investigations Forensic Laboratory, formerly known as the Forensic Document Laboratory. Over the past five years, the Forensic Lab has undergone a million-dollar renovation. Given the Lab s recently expanded capabilities and facilities, it stands ready, willing, and able to accept referrals from DHS. If an Immigration Judge suspects that a document may have been altered or counterfeited, consider requesting the DHS trial attorney in the matter refer the evidence to the Forensic Lab. Their current processing time averages one month.

The Forensic Lab offers a range of services, including the examination of latent prints and □questioned documents. □ For example, clients of the Forensic Lab may submit for review suspicious travel and identity documents (such as passports, visas, driver □s licenses, identification cards, and vital records), and the lab will conduct forensic analysis based on the needs of the client. This may include document authentication, identification of alterations, common or same source analysis, handwriting analysis, and other forensic processes. One notable resource at the Forensic Lab is its document reference library.

which houses hundreds of thousands of real and fake worldwide travel and identity documents; the Forensic Lab even helped authenticate several 9/11 hijackers ☐ Saudi Arabian passports. Forensic Lab examiners can also provide expert testimony in administrative and judicial proceedings. The Forensic Lab is accredited by the American Society of Crime Laboratory Directors/Laboratory Accreditation Board.

To learn more about the Forensic Lab, please visit HSI Forensics Lab.

Making a Referral

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You may also refer members of the public to our public email box at EOIR.Fraud.Program@usdoj.gov or provide them with our new, dedicated number: (877) 388-3840. This line is staffed by Fraud Program personnel, who are either bilingual in English/Spanish or have access to the Language Line interpreters.

Lookout List

Persons of Concern (known or suspected individuals engaging in fraud or unauthorized practice of law). Click on each individual's name for more information, and click on the "More" link for other names:

 <u>Nathan Vanderhoofven</u>: Attorney Vanderhoofven was suspended from the practice of law by EOIR on October 17, 2017, based upon his suspension by the State of Colorado, in part, due to his facilitation of the unauthorized practice of law.

 <u>Bilal Khaleeq</u>: Attorney Bilal Khaleeq has been charged in the Northern District of Texas for his involvement in a scheme to obtain immigration benefits through marriage fraud.

 <u>Patience Moyo</u>: Ms. Moyo was convicted in Delaware for theft based upon deceiving individuals into believing she was authorized to assist them in their immigration matter and accepting payment for services she did not render.



The following individuals were notified to cease and desist after improperly seeking to e-Register as accredited representatives and are also identified as <u>Persons of Concern</u>:



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Current Scams

• 42B Receipt for EAD only

Caselaw Update

• Acquaah v. Sessions, No. 16-3277 (7th Cir.)

The Seventh Circuit found that the BIA erred in concluding that James Acquaah was ineligible for a fraud waiver under 8 U.S.C. § 1227(a)(1)(H). In 1984, Acquaah entered the United States on a visitor so visa and later obtained conditional permanent resident status based on a marriage to a United States citizen. His application to remove the conditions on his residency sparked proceedings that have spanned more than twenty-five

years. While those proceedings awaited a decision by the BIA, Acquaah □s first marriage ended, he remarried and had a daughter, and he sought and received permanent residency under a different name on the basis of that second marriage. In 2013, after the Department of Homeland Security □s motion to reopen deportation proceedings was granted, an IJ found the first marriage fraudulent and that Acquaah was ineligible for a fraud waiver. The fraud waiver finding was upheld by the BIA, which held that Acquaah was ineligible for a fraud waiver because he was being deported for having his residence status terminated, not because of fraud. Acquaah appealed the BIA decision, successfully arguing that, under the language of the statue, waivers can be applied to both formal fraud charges and charges □directly resulting □ from fraud.

• Abuya v. Sessions, No. 16-3407 (8th Cir.)

On petition for review, the Eight Circuit agreed that Abuya entered into a marriage for the purpose of evading the immigration laws which resulted in a lifetime bar on the approval of petitions for immigrant status on his behalf. Unrefuted evidence indicated that the USC petitioner in applying for public benefits before, during, and after the marriage represented that she was unmarried and not living with Abuya. Moreover, an investigation by DHS revealed inconsistencies in the factual claims of Abuya and the USC petitioner. The adverse credibility finding was supported by specific, cogent reasons and the testimony and documentary evidence submitted by DHS was substantial evidence that supported the IJ sinding that the marriage of Abuya and the USC petitioner was fraudulent.

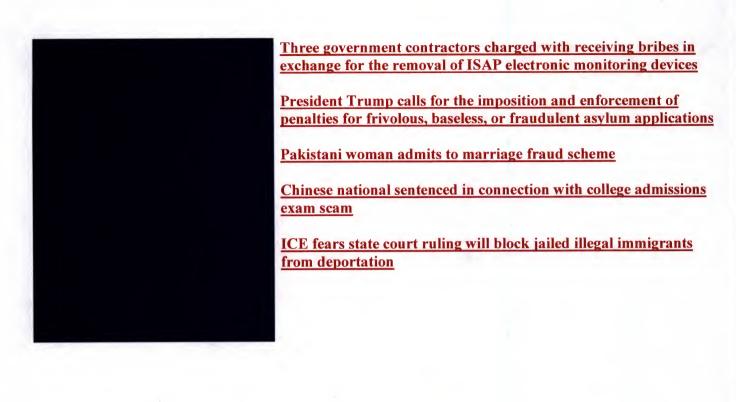
Other Immigration Fraud In the News

Two Oregon men sentenced for immigration fraud

Department of Homeland Security, Office of the Inspector General, reports on fraud

School District Executive Director sentenced in conspiracy to falsify immigration documents

Liberian national found guilty of immigration fraud and perjury



THE LOOKOUT

September 201"

Fraud and Abuse Prevention Program, Volume 1, Number 3

Contact Info:

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Executive Office for Immigration
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ECHR & Fand Programs (1881b) 20

Fraud Program Lutinia Page

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Diane Kier

Associate General Counsel

Paul Monsky

Associate General Colinse

Investigator

Phillip Rimmer

Fraud Program Contributes to United States Attorneys' Bulletin

The United States Attorneys' Bulletin is a bi-monthly publication published by the Executive Office for U.S. Attorneys. The focus of the July edition was "Prosecuting Criminal Immigration Offenses." EOIR's Fraud Program contributed an article, "Notarios and the Unauthorized Practice of Law: A Signature of Fraud." The bulletin, introduced by Attorney General Jeff Sessions, also contained a number of other articles relevant to fraud and abuse in immigration proceedings. including "A Practical Approach to Prosecuting Passport and Visa Fraud Cases," "Using the Alien File in the Prosecution of Immigration Crimes," "Combatting Transnational Smuggling Organizations: An Introductory Overview," "HSI's Public Safety Unit: Combatting Immigration Document and Benefit Fraud,""Prosecuting Fraudulent Immigrant Smuggling Schemes," and "B-2 Visitor Visa Fraud: The Investigation and Prosecution of an International Business Scheme." The July edition may be accessed at 65 U.S. Attorneys' Bulletin 4 (July 2017).

Fraud Program Updates

Case Update - Lacayo and Associates - EOIR□s Fraud and Abuse Prevention Program assisted the San Francisco City Attorney□s Office in investigating Lacayo and Associates, a predatory immigration consulting business that provided immigration□related legal services it was neither authorized nor qualified to perform, resulting in frivolous or meritless immigration applications filed before EOIR. The investigation resulted in a Settlement Agreement, in which Lacayo and Associates admitted to defrauding clients and now must pay \$200,000 in restitution to its victims, \$200,000 in civil penalties, and shut down

Paralega

REFERRALS:

We rely on your referrals of suspicious activity. Please refer any matter in which you suspect document fraud, application fraud, criminal behavior by a party or representative, the unauthorized practice of law by a non-party, or any other matter implicating fraud and abuse in proceedings.

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Other Resources:

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its immigration-related services operations. For more information, see San Francisco City Attorney Press Release

In Focus:

Transnational Smuggling Networks

Excerpt from the Department of State's September 7, 2017, article, "The Diplomatic Security Service: On the Front Lines of Transnational Investigations, which originally appeared in the September 2017 issue of Police Chief Magazine."

"...In 2012, an ARSO-I in a Central American country with which the U.S. government does not have strong relations was investigating a smuggling operation that was trafficking a significant number of Indian nationals through the Central American country to a final destination in the United States. The ARSO-I's thorough investigation and diplomatic work with that country's immigration and government officials led to successfully disrupting the illegal flow through the country and a significant decrease in illegal border crossings at the U.S. southern border.

The case began when the ARSO-I found a number of trends pointing to a transnational smuggling operation in the Central American country. Smuggling organizations were exploiting the fact that the country did not require Indian citizens to obtain a visa to travel to or transit through the country. A majority of those smuggled shared a similar profile: single males between the ages of 16 and 26, carrying little to no luggage, who claimed the Central American country's capital city as their final destination. The migrants claimed to be traveling to the country in order to learn Spanish, and they carried fraudulent invitation letters from one of three local Spanish-language schools. As the ARSO-I investigated further, he found that groups of 20 to 40 Indian nationals would arrive at a specific airport and stay at one of a handful of local hotels for 2 to 10 days before departing the country by land.

The ARSO-I identified more than 900 Indian nationals who had been apprehended at the U.S.-Mexico border using the scheme. When the ARSO-I informed his local immigration counterparts, the country's government changed its policy to require an in-person interview for Indian nationals seeking transit visas. After the policy change, a northbound neighboring country began turning Indian travelers without visas back to the country from which they travelled, thus

preventing alien smuggling organizations from using the country as a way point for their eventual attempt at illegal entry into the U.S.

In another case, ARSO-Is in two Asian countries used their linguistic, diplomatic, and investigative skills to support a request from U.S. Customs and Border Protection (CPB) involving document fraud and human smuggling into Los Angeles, California.

The CBP noticed that a group of asylum seekers who had flown to Los Angeles, California, had boarded a plane in a non-visa waiver Asian country using passports from a third country in the region that does participate in the U.S. visa waiver program. Upon arrival to the United States, however, the individuals identified themselves as citizens of the non-visa waiver country, requested asylum, and falsely claimed that they had lost the passports they had used to board the plane.

The ARSO-I recognized elements of a familiar human smuggling pattern: an individual from a visa waiver country uses his or her true identity to schedule a flight to the non-visa waiver country, with a follow-on leg to the United States. A different individual from a non-visa waiver country uses his true identity to schedule a flight from his home country to meet the other traveler. Both travelers and a fraudulent document facilitator arrive at the same airport in the non-visa waiver country at the same time. The facilitator provides high-quality fraudulent passports to the two travelers and transfers the legitimate boarding passes between the two travelers inside the airport's secure area. The traveler from the non-visa waiver country boards the plane using the other's identity, and claims asylum upon arrival to the United States..."

For the full article - click here.

Making a Referral

Please refer any suspicions of fraud, immigration scams, or unauthorized practitioners to the Fraud Program. You can do so by calling or emailing the Fraud Counsel, Brea Burgie, directly at

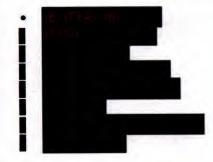
You may also refer members of the public to our public email box at EOIR.Fraud.Program@usdoj.gov or provide them with our new, dedicated number: (877) 388-3840. This line is staffed by Fraud Program personnel, who are either bilingual in English/Spanish or have access to the Language Line interpreters.

Lookout List

Persons of Concern (known or suspected individuals engaging in fraud or unauthorized practice of law). Click on each individual's name for more information, and click on the "More" link for other names:

- Aracely Martinez: Also known as Maria Araceli Ramos de Martinez, engaged in a scheme in which she impersonated a U.S. immigration officer and falsely represented that undocumented immigrants could hire her to assist them in obtaining legal status.
- Patria Zuniga: From 2009 through 2013, Ms. Zuniga, and her daughters Alba Pena and Indranis Rocheford, operated a fraud scheme that targeted undocumented immigrants in Massachusetts seeking to legalize their status. As part of the scheme, Peña, Rocheford, and Zuniga told victims that Zuniga was either a lawyer or employee of U.S. immigration authorities who could help them become lawful permanent residents. Ms. Zuniga and her daughters were sentenced to prison and ordered to pay over \$700,000 in restitution for their roles in the scheme.
- Rosa and Domenico Cingari The Cingaris submitted applications and petitions to USCIS containing materially false information in order to obtain USCIS I-797C Notices of Action. The Cingaris put their mailing address on all of the fraudulent forms so that USCIS would mail the Notices of Action to their business. They then sold the Notices of Action to their alien clients. Both were sentenced to federal prison.

The following individuals were notified to cease and desist after improperly seeking to e-Register as accredited representatives and are also identified as Persons of Concern:



Addresses of Concern (addresses where unauthorized practice of law is suspected):

If you see suspicious activity, particularly activity indicating unauthorized practice of law, please contact our office:



Current Scams

- DHS OIG Hotline Number Used in Scam to Obtain PII
- <u>Impersonating Government Employees</u> (including EOIR Fraud Investigator)
- Unauthorized Practice of Immigration Law

Recent EOIR Prosecutions

U.S. v. Cameron (Leaford George Cameron)

LAFEOTA (Rose Sanchez-Canete)

Rivas-Alva Immigration and Notary Services (Eric and Jessica Alva)

State of Nevada v. Starks (Rena Starks)

People of State of California v. Madera (Alice Madera)

Other Immigration Fraud In the News

Feds warn Houston residents about people impersonating ICE officials

Better Business Burea Warns of Potential DACA Fraud

United States files denaturalization complaints against individuals who fraudulently naturalized after having been ordered deported under different identities



July 2017

Fraud and Abuse Prevention Program, Volume 1, Number 2

Contact Info:

Attn: Brea Burgie Fraud and Abuse Prevention Program Office of the General Counsel Executive Office for Immigration Review 5107 Leesburg Pike Suite 2600

Public Phone: (877) 388-3840

Public E-mail;

Fraud Program (http://el. Page

Brea Burgie

Fraud and Abuse Prevention Counts

Diane Kier

Associate General Counsel

Paul Monsky

Associate General Counsel

Investigator

Phillip Rimmer

EOIR Commitment to Addressing Immigration Fraud and Abuse Highlighted

On June 22, 2017, EOIR Acting Director James McHenry issued a memorandum to all EOIR employees, stressing the importance of identifying and reporting fraud and abuse before the agency. He reminded EOIR personnel that application and benefit fraud in immigration proceedings undermines the integrity of the system, places unwarranted burdens on taxpayers, and puts public safety and national security at risk. Director McHenry emphasized the need for vigilance in combating immigration fraud and noted that every fraudulent application further burdens the immigration law system. To that end, Director McHenry directed EOIR personnel to report such concerns to the Fraud and Abuse Prevention Program.

Also on June 22, Director McHenry issued a <u>press release</u> stressing the role of EOIR's Fraud and Abuse Prevention Program in safeguarding the validty of immigration proceedings.

Fraud Program Updates

Trainings- We want to get to know you! The Fraud Program has been traveling to conduct in-person training. To date, we have provided training at 29 immigration courts and the BIA. Expect a visit soon if we have not made it to your area.

New Fraud and Attorney Discipline Programs Supervisor - The Office of General Counsel welcomed Mark Noferi as Senior Counsel for Immigration, with oversight over the Fraud and Attorney Discipline Programs, in May 2017. Mark comes to EOIR from the U.S. Department of Homeland Security Soffice of General Counsel.

Paralegal

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Federal Resources:

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Other Resources:

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There, he served as a subject matter expert on immigration enforcement and removal and coordinated legal advice on litigation, regulations, legislation, and policymaking with intra- and inter-agency stakeholders. Previously, Mark was the Enforcement Fellow for the American Immigration Council, a Visiting Associate Fellow at the Center for Migration Studies, taught immigration-related classes and clinics at Brooklyn Law School and Seton Hall School of Law, litigated at Dewey and LeBoeuf LLP, and clerked for the Hon. Harold Baer, Jr. in the Southern District of New York. Mark has a J.D. from Stanford Law School and a B.A. from Boston College.

New Fraud Program Associate General Counsel - After serving with the Fraud Program on detail since August 1, 2016, Paul Monsky joined us in May 2016 on a permanent basis as a full-time attorney. Paul has over a quarter-century of experience at EOIR with, first, the Chicago Immigration Court, and, then, the Board of Immigration Appeals.

Partner Spotlight:

The Executive Office for U.S. Attorneys

The Fraud Program is working in partnership with the U.S. Attorneys' Offices to pursue federal criminal prosecutions against those involved in fraud or abuse of process in immigration proceedings. Most recently, in June, the Fraud Program provided critical testimony in criminal proceedings brought by the United States Attorney's Office for the Eastern District of Pennsylvania against Leaford George Cameron who is charged with mail fraud based upon impersonating an attorney and providing fraudulent legal services before the Philadelphia Immigration Court.

Moreover, the Fraud Program will be contributing an article entitled Notarios and the Unauthorized Practice of Law: A Signature of Fraud to the next United States Attorneys' Bulletin. The Fraud Program is also working with the U.S. Attorneys' Office to produce a webinar for the U.S. Attorneys' Offices on immigration fraud and abuse before EOIR, as well as the role of EOIR's Fraud and Abuse Prevention Program in combating such fraud and in supporting prosecutions.

Making a Referral

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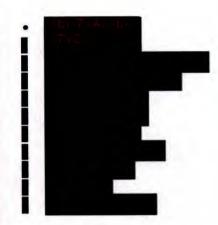
You may also refer members of the public to our public email box at EOIR.Fraud.Program@usdoj.gov or provide them with our new, dedicated number: (877) 388-3840. This line is staffed by Fraud Program personnel, who are either bilingual in English/Spanish or have access to the Language Line interpreters.

Lookout List

Persons of Concern (known or suspected individuals engaging in fraud or unauthorized practice of law). Click on each individual's name for more information, and click on the "More" link for other names:

- <u>Leaford George Cameron</u>: Charged with operating a fraudulent law practice between 2003 and 2015 during which he appeared before the Philadelphia Immigration Court.
- Nimon Naphaeng: Convicted in 2017 of mail fraud and visa fraud for filing asylum applications without consent in 2014 and 2015
- Elena Rivas: Charged with violating California law in the manner in which she, and her organization, "Interamericana Unlimited," completed immigration paperwork.
- Alexander Smirnoff (a.k.a. Alex Scott): Posed as an attorney
 and created phony employment visas and other falsified
 immigration documents resulting in a guilty plea to wire fraud
 and aggravated identity theft.
- Oswaldo Cabrera: Posed as an attorney, advertising his services on Spanish-language media, and held himself out as an immigration law expert resulting in a conviction for grand theft, attempted perjury, and conspiracy to violate the California Immigration Consultants Act.
- <u>Carlos Davila</u>: Mr. Davila's status as an accredited representative has been terminated based upon his failure to divulge a prior criminal record and his organization, "A New Beginning for Immigrants Rights," is no longer recognized by the Department of Justice.
- More

The following individuals were notified to cease and desist after improperly seeking to e-Register as accredited representatives and are also identified as <u>Persons of Concern</u>:



Addresses of Concern (addresses where unauthorized practice of law is suspected):

If you see suspicious activity, particularly activity indicating unauthorized practice of law, please contact our office:



Current Scams

- DHS OIG Hotline Number Used in Scam to Obtain PII
- <u>Impersonating Government Employees</u> (including EOIR Fraud Investigator)
- Unauthorized Practice of Immigration Law

Recent EOIR Prosecutions

U.S. v. Cameron (Leaford George Cameron)

LAFEOTA (Rose Sanchez-Canete)

Rivas-Alva Immigration and Notary Services (Eric and Jessica Alva)

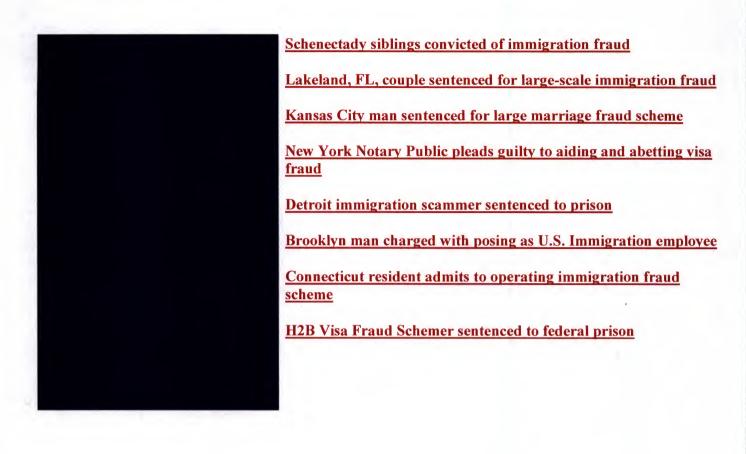
State of Nevada v. Starks (Rena Starks)

People of State of California v. Madera (Alice Madera)

Other Immigration Fraud In the News

Indian national pleads guilty for role in scam involving impersonation of immigration authorities

Pennsylvanian pleads guilty to making false statements on visa applications



THE LOOKOUT

May 2017

Fraud and Abuse Prevention Program, Volume 1, Number

Contact Info:

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IN THE

Fraud Program Internet Page

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Frand and Abusi Prevention Counsel

Diane Kier

Associate General Counsel

Paul Monsky

Assocrate General Connael (detailee)

Investigator

Phillip Rimmer

WELCOME!

Welcome to the Lookout, a new publication from EOIR's Fraud and Abuse Prevention Program. The Lookout is designed to inform you about issues regarding fraud, immigration scams, and the unauthorized practice of law before EOIR.

When asked, many of you indicated that you wanted a newsletter that was brief and relevant to EOIR. We have listened to your suggestions. Each issue of the Lookout will have a "Lookout List" with names and addresses associated with recent wrongdoing. "Current Scams" will include descriptions of immigration scams perpetrated against the courts and immigrants. "Recent Prosecutions" will include updates on cases where the Fraud Program has directly worked with law enforcement and prosecutors to hold individuals committing fraud accountable, which in most cases came from your referrals. We are also including updates about Fraud Program activities, other relevant immigration fraud in the news, and resources for you to use.

This publication is for internal dissemination only. The information contained here and on the Fraud Program's intranet pages may be law enforcement sensitive, and cannot be shared outside of EOIR.

Fraud Program Updates

Paralegal

REFERRALS:

We rely on your referrals of suspicious activity. Please refer any matter in which you suspect document fraud, application fraud, criminal behavior by a party or representative, the unauthorized practice of law by a non-party, or any other matter implicating fraud and abuse in proceedings.

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<u>Other Resources:</u>

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Trainings- We want to get to know you! The Fraud Program has been traveling to conduct in-person training. To date, we have provided training at 22 immigration courts and the BIA. Expect a visit soon if we have not made it to your area.

Internet- In addition to the launch of the redesigned intranet page, the Fraud Program is proud to announce that the public face of the Fraud and Abuse Prevention Program on the <u>INTERNET</u> has been updated and redesigned. Highlights of these changes include.

- A <u>Fraud Program main page</u>, which includes a detailed description of the program, current immigration scam warnings, and resources.
- A new page that explains how to file a complaint with the Fraud Program.
- A new page that outlines who can represent individuals before
 <u>EOIR</u>, and provides a map with links to all of the entities that
 license attorneys so that individuals can research whether an
 attorney is validly licensed.
- An updated <u>Reading Room</u> with links to the Fraud Program's monthly Fraud Reading List, a compilation of immigrationrelated fraud in the news that is disseminated to law enforcement and prosecutors.

We welcome you to take a look at the changes as they launch and tell us what you think! Feedback on all the Program's recent efforts is appreciated, as are referrals of any suspected fraud.

as our full time investigator in November 2016. The some to us with a wealth of investigatory experience within the Department of Defense and the Defense Information Systems Agency. His addition to the Fraud Program team enables us to conduct deeper investigations into fraud concerns and proactively investigate patterns and practices of fraud.

Making a Referral

Please refer any suspicions of fraud, immigration scams, or unauthorized practitioners to the Fraud Program. You can do so by emailing or calling the Fraud Counsel, Brea Burgie, directly.

You may also refer members of the public to our public email box at EOIR.Fraud.Program@usdoj.gov or provide them with our new, dedicated number: (877) 388-3840. This line is staffed by Fraud

Program personnel, who are either bilingual in English/Spanish or have access to the Language Line interpreters.

Lookout List

Persons of Concern (known or suspected individuals engaging in fraud or unauthorized practice of law). Click on each individual's name for more information, and click on the "More" link for other names:

- Edwin Rivera: Repeatedly prosecuted for unauthorized practice
- Edwin Rivera: Repeatedly prosecuted for unauthorized practice of law in New York.
- (E) /76C
- Gloria Dora Saucedo: Suspended accredited representative who was prosecuted for unauthorized practice of law.

Addresses of Concern (addresses where unauthorized practice of law is suspected):

If you see suspicious activity, particularly activity indicating unauthorized practice of law, please contact our office:



Current Scams

- 10-year Green Card
- Boilerplate Affidavits
- Impersonating Government Employees

• Unauthorized Practice of Immigration Law

Recent Prosecutions

LAFEOTA (Rose Sanchez-Canete)

Rivas-Alva Immigration and Notary Services (Eric and Jessica Alva)

Lacayo and Associates (Leonard and Ada Lacayo)

People of State of California v. Cabrera (Oswaldo Cabrera)

State of Nevada v. Starks (Rena Starks)

State of Texas v. United Immigration Consulting, LLC (Edwin Zavala)

People of State of California v. Madera (Alice Madera)

Other Immigration Fraud In the News

Chicago immigration attorney, Robert DeKelaita, convicted and sentenced for conspiracy to commit asylum fraud

Brooklyn man charged for posing as U.S. Immigration employee

Fake U.S. Embassy in Ghana operated for About a Decade

<u>California Man Pleads Guilty to Student Visa Fraud Scheme; LA Times article</u>

Rhode Island Man Pleads Guilty to Filing False Asylum Applications on behalf of Immigrants

California Marriage Fraud Ring Prosecuted